

A30 Chiverton to Carland Cross TR010026

7.4.6 STATEMENT OF COMMON GROUND WITH TRURO CYCLING CAMPAIGN

Planning Act 2008

APFP Regulation 5(2)(q)
Infrastructure Planning (Applications: Prescribed
Forms and Procedure) Regulations 2009

Volume 7

April 2019

Table of contents

	Pages
1 Introduction	1
1.1 Purpose of this document	1
1.2 Structure of this SoCG	1
1.3 Status of this SoCG	1
2 Consultation	2
2.1 Role of Truro Cycling Campaign	2
2.2 Summary of consultation	2
3 Topics covered in this SoCG	6
4 Matters agreed	7
5 Matters outstanding	9
5.1 Principal matters outstanding	9
5.2 Specific matters outstanding	9
Appendix A Signing Sheet	10
Appendix B Letters From Highways England & Cornwall Council – A30 Designated Funds – Chiverton Cross Cycle Bridge	11

Tables

Table 2-1 Pre-Application Consultation	2
Table 3-1 Topics covered in this SoCG	6
Table 4.1 Matters agreed between Truro Cycling Campaign and Highways England	7

1 Introduction

1.1 Purpose of this document

- 1.1.1 This document is a Statement of Common Ground (SoCG) between Highways England and Truro Cycling Campaign in relation to the A30 Chiverton to Carland Cross scheme. It has been prepared in accordance with DCLG (now Ministry of Housing, Communities and Local Government) guidance on the pre-application process¹.
- 1.1.2 The document identifies the following between the two parties:
- Matters which have been agreed
 - Matters currently outstanding (subject to negotiation or not agreed)
- 1.1.3 The SoCG will continue to evolve as the application for development consent progresses through the Examination stage.

1.2 Structure of this SoCG

- 1.2.1 The SoCG is structured as follows:
- Section 2 states the role of Truro Cycling Campaign in the application and sets out the consultation undertaken from 2017.
 - Section 3 presents the topics covered in this SoCG.
 - Section 4 lists those matters which have been agreed, including the date that this matter was agreed.
 - Section 5 is a table of matters outstanding, incorporating a description of the matter, the position of Truro Cycling Campaign, the position of Highways England and any actions taken to address the matter, and the date of the latest position including any further meetings planned regarding the matter.
 - Appendix A includes the signing sheet.

1.3 Status of this SoCG

- 1.3.1 A draft of this document was issued to Truro Cycling Campaign on 14 March 2019.
- 1.3.2 A subsequent meeting was held to discuss the draft and Truro Cycling Campaign's representations on 20 March 2019 and this version of the SoCG presents the position of parties following this meeting.

¹ Department for Communities and Local Government. Planning Act 2008: Guidance for the examination of applications for development consent. (2015)

2 Consultation

2.1 Role of Truro Cycling Campaign

- 2.1.1 Truro Cycling Campaign is a voluntary organisation based in Truro, Cornwall. Its members campaign for improved cycling infrastructure and facilities in the Truro area, promote cycling as a mode of transport, and represent the views and interests of cyclists.

Status in relation to the application

- 2.1.2 As set out in the **Consultation Report** (Document Reference 5.1)[APP-029], Truro Cycling Campaign was consulted during the statutory pre-application consultation under section 47 of the Planning Act 2008, which requires that the applicant consults people who live and work in the vicinity of the proposed development.
- 2.1.3 Specifically, Truro Cycling Campaign was identified by Highways England as an 'additional organisation' in accordance with the Department for Communities and Local Government (DCLG, now Ministry of Housing, Communities and Local Government) guidance² that may be able to make an important contribution in developing the application because of their area of interest and the scheme's interaction with cycling routes. Accordingly, Truro Cycling Campaign was specifically notified of the statutory consultation in addition to the engagement set out in table 2-1.
- 2.1.4 Truro Cycling Campaign did submit a response to the statutory consultation and have subsequently registered with the Planning Inspectorate as an Interested Party in the scheme's Examination.
- 2.1.5 This SoCG has been shared for comment with Sarah Wetherill of the Truro Cycling Campaign.

2.2 Summary of consultation

- 2.2.1 Highways England has been in consultation with Truro Cycling Campaign since December 2017. The parties have continued communicating throughout the progression of the project.
- 2.2.2 A number of consultations are captured within **Table 2-1**, comprised of meetings and emails.
- 2.2.3 The consultation with Truro Cycling Campaign is set out below.

Table 2-1 Pre-Application Consultation

Date	Method	Topic	Consultation Details
07/12/2017	Meeting	Cycling workshop	Highways England held a workshop in Cornwall with representatives from Truro Cycling Campaign, Cornwall Council, Cornwall Countryside Access Forum, Aggie Cycles, Cycling UK, Sustrans and Truro Cycling Club to provide an update on the design of the scheme, in relation to cycling, ahead of the statutory consultation in 2018. Highways

² Department for Communities and Local Government (DCLG). Planning Act 2008: Guidance on the Pre-application Process. London, 2015.

Date	Method	Topic	Consultation Details
			England also explained the statutory consultation and DCO process and how attendees could participate and formally submit representations.
08/12/2017	Email	Cycling workshop queries	A representative of Truro Cycling Campaign sent an email to Highways England following the cycling workshop on 7/12/2017 to clarify points raised at the meeting.
18/01/2018	Email	Issue of minutes of cycling workshop	Minutes of the cycling workshop held on 07 December 2017 were circulated to those in attendance by Highways England. This also included answers to queries sent to Highways England following the workshop, including those sent by Truro Cycling Campaign on 08 December 2017.
29/01/2018	Letter	Notification of statutory consultation	Truro Cycling Campaign was sent a letter and email by Highways England notifying them of statutory consultation and inviting them to comment on the proposals by the deadline of 23:59 on 12 March 2018.
12/03/2018	Online form	Response to statutory consultation	A representative of Truro Cycling Campaign submitted a response to the statutory consultation, objecting to the lack of a cycle bridge at Chiverton in the scheme.
03/05/2018	Email	Request for update	Ahead of a Truro Cycling Campaign meeting, a representative of the Campaign emailed Highways England to ask for an update on the Designated Funds cycle feasibility studies and to reiterate that the preference of the Campaign members is that a crossing at Chiverton should be delivered as part of the main DCO scheme.
17/05/2018 – 21/05/2018	Email	Invitation to workshop	Invitation for Truro Cycling Campaign representatives to attend a cycle workshop on 24 May 2018. Truro Cycling Campaign representative confirmed attendance and requested information on the statutory consultation responses.
24/05/2018	Meeting	Cycling workshop	<p>Highways England held a workshop in Cornwall with representatives from Truro Cycling Campaign, Cornwall Council, Cornwall Countryside Access Forum, Aggie Cycles, Cycling UK, Sustrans, Trispen Cycle Campaign, and Truro Cycling Club to provide an update on the design fix of the scheme, in relation to cycling, following the statutory public consultation. Members of the workshop expressed concern that a cycle bridge at Chiverton was not included in the scheme and expressed a view that the proposed underpass is not satisfactory.</p> <p>An update and discussion on Designated Funds was also provided as a separate agenda item.</p>
29/05/2018	Email	Queries following cycle workshop	A representative of Truro Cycling Campaign emailed Highways England with some queries following the cycle workshop held on 24 May 2018. This included queries on the Chiverton bridge and its exclusion from the main DCO scheme, queries on the design of the underpass, and statutory consultation response information.
11/06/2018	Email	Further queries	A representative of Truro Cycling Campaign requested contact details for Highways England's consultation team and made a request for plans prior to the next meeting.
12/06/2018	Email	Re: email on 29 May 2018	Highways England provided a response to each query made in the email sent by Truro Cycling Campaign on 29 May 2018.

Date	Method	Topic	Consultation Details
27/06/2018	Email	Information request	A representative of Truro Cycling Campaign emailed Highways England requesting information on the cycle bridge at Chiverton.
17/09/2018	Email	Chiverton cycle bridge	Truro Cycling Campaign sent a letter via email to Highways England confirming their continued concerns over the lack of a cycle bridge at Chiverton within the main DCO application. It also stated that the Campaign would object to the DCO application on this basis.
25/09/2018	Email	Underpass query	A representative of Truro Cycling Campaign requested cross-sectional drawings of the underpass at Chiverton Junction and made queries regarding the measurements of the underpass. A further query on the lanes of traffic on roads B3277 and A390 was made.
26/09/2018	Email	Re: underpass query	Highways England provided a response to each query made in the email sent by Truro Cycling Campaign on 25 September 2018.
26/10/2018	Email	Underpass dimensions	A representative of Truro Cycling Campaign stated that another member of the Campaign had received information at a public engagement event that the underpass PR2 would be 35 metres rather than 70 metres and would like this confirmed.
26/10/2018	Email	Re: Underpass dimensions	Highways England provided a response to the query made on 26 October 2018 and confirmed indicative length of underpass to be 70m.
09/11/2018	Letter	Submission of relevant representation	Truro Cycling Campaign submitted a relevant representation detailing outstanding concerns relating to the scheme.
19/02/2019	Letter	Response to relevant representation	Highways England responded to the relevant representation via letter sent directly to a representative of the Truro Cycling Campaign and which was also submitted to PINS.
04/02/2019	Meeting	Highways England position - Chiverton Bridge	Highways England met with Cornwall Council and Truro Cycling Campaign to discuss the position regarding Chiverton Bridge in the context of the scheme and confirm an upcoming announcement of other enhancements through Designated Funds that are relevant to their concerns.
19/02/2019	Online submission	Written Representation	Truro Cycling Campaign submitted a Written Representation detailing outstanding concerns relating to the scheme.
20/02/2019	Meeting & Presentation	Designated Funds Launch Event	Truro Cycling Campaign attended a joint Highways England and Cornwall Council Designated Funds Launch Event announcing funding for a number of cycling and environmental projects across Cornwall. A package of Cycling Improvements that are unrelated to the A30 Chiverton to Carland Cross scheme was presented, including commitment to build a walking and cycling bridge at Chiverton Cross.
25/02/2019	Meeting	Relevant Representation	Highways England met with Truro Cycling Campaign and Cornwall Council to discuss the response Highways England provided to the Relevant Representation and proposals for a Statement of Common Ground. Truro Cycling Campaign requested to receive the Walking, Cycling and Horse-riding Assessment Report and related Review Report
25/02/2019	Email	Statement of Common Ground	Email from Truro Cycling Campaign confirming points of discussion and requesting further information.

Date	Method	Topic	Consultation Details
14/03/2019	Email	SoCG	Draft SoCG issued to Truro Cycling Campaign along with a copy of the Walking Cycling and Horse Riding Assessment Report prepared as required under DMRB.
20/03/2019	Meeting	Representations and Draft SoCG	Meeting to discuss Truro Cycling Campaign's concerns as raised within Relevant and Written Representations. The meeting also discussed the Draft SoCG that had been issued to Truro Cycling Campaign on 14/03/2019. The meeting also provided an update to Truro Cycling Campaign on the Designated Funds process.
21/03/2019	Email	Designated Funds / Cycle Bridge	Email from Highways England with a copy of the letter which was discussed at the meeting on 20/03/2019 in relation to the commitment of Highways England to deliver the Chiverton Cross Cycle Bridge utilising Designated Funds.

3 Topics covered in this SoCG

3.1.1 The following table is a summary of the topics which are considered within this SoCG.

Table 3-1 Topics covered in this SoCG

Overarching topic	Topic number	Topic
Relevant ES Chapter	1.	People and Communities – Public Rights of Way (Chapter 12 of the ES)
Other topics	2.	Consultation

4 Matters agreed

4.1.1 The table below shows those matters which have been agreed by the parties, including that matter's reference number, and the date and method by which it was agreed.

Table 4.1 Matters agreed between Truro Cycling Campaign and Highways England

Reference	Matter which has been agreed	Date and method of agreement
1. Consultation		
1.1.	Further to the continued engagement contained in Table 2-1, Truro Cycling Campaign were consulted on the proposals prior to the application at the following times: <ul style="list-style-type: none"> Cycling workshop on 7 December 2017 Statutory consultation from 29 January to 12 March 2018 Cycling workshop on 24 May 2018 	The meetings referenced
1.2.	The Walking, Cycling and Horse-riding Assessment Report has been provided to Truro Cycling Campaign on 14 th March 2019	Meeting 25/02/2019
1.3.	The Walking, Cycling and Horse-riding Review Report has been provided to Truro Cycling Campaign on 22 nd March 2019	Meeting 20/03/2019
2. Designated Funds		
2.1	Highways England propose wider enhancements to cycling through Designated Funds which are not related to the A30 Chiverton to Carland Cross scheme. This includes a new cycle bridge at Chiverton Cross junction. The provision of this bridge through Designated Funds satisfies Truro Cycling Campaign, subject to a satisfactory guarantee of its delivery.	Meeting 25/02/2019
2.2	Through the letter issued by Highways England to Truro Cycling Campaign on 21/03/2019 (see Appendix B), Truro Cycling Campaign acknowledge Highways England's commitment to the allocation of Designated Funds for the provision of the Chiverton Cross Cycle Bridge.	Letter 21/03/2019
2.3	Truro Cycling Campaign received a letter from Cornwall Council on 01/04/2019 confirming their commitment to delivering a St Agnes to Truro cycle route including a cycle bridge at Chiverton. The letter further confirmed that the Council's £2 million match funding towards the Designated Funds projects is not time limited and can be spent to deliver the cycle bridge, if necessary, in tandem with the main scheme road works at Chiverton which are currently programmed towards the end of the construction period in 2022.	Letter 01/04/2019

Reference	Matter which has been agreed	Date and method of agreement
	<p>The road will be lowered by 2 metres at this location and installation of the bridge at this stage would ensure it is built at the optimum height for both planning reasons and to ensure the best possible cycle design solution.</p> <p>The letter from Highways England together with the letter from Cornwall Council satisfies Truro Cycling Campaign in relation to future delivery of the bridge (on the basis of achieving necessary consents).</p>	
3. Engineering design		
3.1.	Truro Cycling Campaign supports all other proposed crossings of the new A30, excluding proposals for Chiverton junction.	Paragraph 2.1 of Truro Cycling Campaign's Written Representation 25/02/2019
3.2.	Truro Cycling Campaign and Highways England agree that the scheme as a whole would lead to beneficial impacts for Walking, Cycling and Horse-riding, in particular the ability to cross the A30 safely in a number of locations.	Meeting 20/03/2019
3.3.	<p>Truro Cycling Campaign broadly understand the reasoning for an underpass in the location proposed and recognise that this has been designed to serve all users (walkers, cyclists and horse-riders) and allow safe crossing of the new junction, in line with the National Policy Statement for National Networks (NPSNN).</p> <p>They do however remain committed to the provision of a cycle bridge at Chiverton Cross through Designated Funds in order to meet their aspirations for the St Agnes to Truro cycle route on or near to the historic road alignment in order to provide a direct, convenient route for cycling and walking</p>	Meeting 20/03/2019
3.4.	<p>Truro Cycling Campaign understand Highways England's position in relation to mitigation and enhancement as part of the Environmental Assessment and agree that the proposed underpass would mitigate the situation at Chiverton Cross junction, providing a safe crossing option at the new junction, combined with user's ability to also cross the junction at the roundabout should they not wish to use the underpass.</p> <p>The Campaign remain committed to the provision of a dedicated cycle bridge alongside this mitigation through the Designated Funds process as an enhancement measure for the benefit of cycling within the region.</p>	Meeting 20/03/2019
3.5.	Truro Cycling Campaign and Highways England agree that the provision of the cycle bridge through Designated Funds alongside the provision of the underpass through the scheme will provide a beneficial impact at Chiverton Cross in relation to the ability of users to safely cross the A30. This will in turn allow multi-destination movements across the junction, provide a safe crossing for cyclists along the desire line between St Agnes and Truro and meet policy requirements.	Meeting 20/03/2019

5 Matters outstanding


5.1 Principal matters outstanding

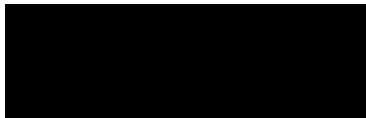
- 5.1.1 The principal matter of disagreement between Truro Cycling Campaign and Highways England related to the absence of a cycle bridge at Chiverton Cross as part of the main scheme / DCO submission. Following further engagement between Truro Cycling Campaign and Highways England, the Campaign have received commitment from Highways England that this project is to be funded through the separate Designated Funds process.
- 5.1.2 This commitment together with flexibility regarding Cornwall Council's match funding means that a designated cycle bridge would be constructed to the optimum design at Chiverton Cross, providing a safe cycle link between St Agnes and Truro on the desire line and in-line with Truro Cycling Campaign's objectives. This would be delivered in addition to the proposed underpass at the new Chiverton Cross junction which is included within the DCO submission.

5.2 Specific matters outstanding

- 5.2.1 Following recent engagement between Truro Cycling Campaign and Highways England, the commitment by Highways England in relation to the Chiverton Cross Cycle Bridge through Designated Funds, and satisfactory confirmation from Cornwall Council regarding their match funding there are no longer any specific matters outstanding.

Appendix A Signing Sheet

For signing	
Signed	
On Behalf of	Truro Cycling Campaign
Name	Sarah Wetherill
Position	Convener
Date	01/04/2019

For signing	
Signed	
On Behalf of	Highways England
Name	Josh Hodder
Position	Project Manager
Date	01/04/2019

Appendix B Letters From Highways England & Cornwall Council – A30 Designated Funds – Chiverton Cross Cycle Bridge



Colin Bird
A30 Chiverton to Carland Cross
Highways England
2/07K Temple Quay House
2 The Square
Bristol
BS1 6HA

20 March 2019

Dear Truro Cycling Campaign,

A30 Designated Funds – Chiverton Cross Cycle Bridge

I would like to express our full commitment as Highways England to deliver the Chiverton Cross Cycle Bridge utilising a ground-breaking investment of £17m from the Cycle, Safety and Integration Designated Fund.

As you know, on 20 February 2019 we publicly announced that Highways England have secured £17m to design and deliver four cycle enhancements across central Cornwall. One of these projects is to design and deliver a route from St Agnes to Threemilestone incorporating the Chiverton Cross Cycle Bridge.

The £17m will be provided to Cornwall Council who are contributing an additional £2m and will be the accountable body; responsible for design and delivery.

We have issued Cornwall Council a funding letter setting out the total amount secured, Cornwall Council's role and contribution of £2m, and highlighting that we intend to enter into a funding agreement to enable the transfer of funds.

The funding agreement has been written, reviewed by both parties and is going through the final review process before both parties sign it off. This we anticipate completing in early April.

As Chiverton Cross Cycle bridge is the only section that crosses the Strategic Road Network it will be taken forward as a priority. This is acknowledged by the fact that Cornwall Council are pushing forward a pre-application planning submission. The £17m funding from Highways England will need to be spent by March 2021 due to the funding programme. Cornwall Council's contribution of £2m does not have time restrictions and can be used to deliver Chiverton Cross Cycle bridge.

Cornwall Council have already mobilised, currently working on the design and in discussions with landowners. We are working closely with them to ensure the best

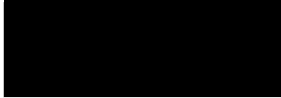
Registered office Bridge House, 1 Walnut Tree Close, Guildford GU1 4LZ
Highways England Company Limited registered in England and Wales number 09346363



possible provisions are delivered and we look forward to having the campaign feed into the design.

Yours sincerely

Colin Bird
Programme Leader



Registered office Bridge House, 1 Walnut Tree Close, Guildford GU1 4LZ
Highways England Company Limited registered in England and Wales number 09346363





Truro Cycling Campaign

By email

Your ref:

My ref: T5113/CSI

Date: 1 April 2019

Dear Truro Cycling Campaign

A30 Designated Funds – St Agnes trail

As you are aware Cornwall Council has committed in principle an additional £2million contribution to support the Highways England £17.1m funding for the Cycling, Safety and Integration (CSI) programme of new high quality cycle routes for Central Cornwall.

Cornwall Council is leading on the delivery of these schemes and is currently reviewing the previous feasibility work undertaken by Highways England Arup team, and undertaking some early community engagement which you have very helpfully supported us with. This work will refine the scheme designs for more formal consultation later in the year in advance of Planning, and feed into a cost and programme review as we move forward.

There is a lot of work for us to do on developing the schemes, acquiring land and getting the necessary Planning and statutory approvals in place, but please be assured we are committed to delivering a high quality off road cycle route from St Agnes to Truro that will include an appropriate crossing of the A30.

The current plan includes a pedestrian/ cycle bridge at Chiverton and we are progressing design options that could provide suitable crossing over either the existing A30 or with the new dual carriageway scheme currently going through the Development Consent Order (DCO) process.



Cornwall Council, Pydar House, Pydar Street,
Truro, TR1 1XU

Tel: 0300 1234 100 www.cornwall.gov.uk

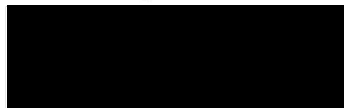


Regardless of the outcome of the DCO we remain committed to providing a route that will meet with our shared objectives for a St Agnes trail and look forward to working with you and colleagues at Truro Cycling campaign to this end.

Cornwall Council's funding contribution to these projects has no specific end date and if circumstances dictate, then our position is that suitable provision could be made from the Council contribution to deliver the optimum cycle/ pedestrian bridge solution alongside the new dual carriageway scheme after the March 2021 HE Designated funding window closes.

I trust this demonstrates our commitment to providing a bridge over the A30 and route linking St Agnes to Truro that will meet with your expectations and that if necessary we have the financial means and flexibility to deliver this alongside the new dualling scheme.

Yours sincerely



Nigel Blackler
Service Director – Transport and Infrastructure
Economic Growth & Development
Cornwall Council
Tel: 01872 323084
Email: nigel.blackler@cornwall.gov.uk



Cornwall Council, Pydar House, Pydar Street,
Truro, TR1 1XU

Tel: 0300 1234 100 www.cornwall.gov.uk

If you need help accessing this or any other Highways England information, please call **0300 123 5000** and we will help you.